

**Comprehensive List of Proposed Policies and Implementation
Measures For the 2nd Phase Environmental Justice Element
(as of February 14, 2019)**

Section: Reduce Pollution Exposure and Improve Air Quality

Subsection 1: Climate Action Plan

1. It is the policy of Sacramento County that programs developed as a part of a Climate Action Plan such as incentive programs, fee mitigation programs, adaptation and resiliency programs, and County-funded programs shall prioritize Environmental Justice Communities. (Policy)

Subsection 2: Conflicting Land Uses

1. Land uses with sensitive receptors (such as residences, schools, senior care facilities and day care centers) which are proposed within 500 feet of a freeway or other high volume roadway (defined as an urban roadway with more than 100,000 average daily trips or a rural roadway with more than 50,000 average daily trips) shall incorporate exposure reduction measures consistent with the guidance listed in Air Quality Element policy AQ-3. ***New Policy for Air Quality Element***
 - a. Identify areas that are within 500 feet of a freeway or other high volume roadway on the General Plan Land Use Diagram. (Implementation Measure) ***New Implementation Measure for Air Quality Element***
 - b. Amend the Zoning Code to require a Conditional Use Permit to the Zoning Administrator for day care centers on properties that are within 500 feet of a freeway or other high volume roadway. These uses shall incorporate exposure reduction measures consistent with the guidance listed in Air Quality Element policy AQ-3. (Implementation Measure) ***New Implementation Measure for Air Quality Element***

2. Incompatible urban land uses should be buffered from one another by methods that retain community character, and do not consume large land areas or create pedestrian barriers. (Policy) ***Existing Land Use Policy LU-19 to be amended and kept in Land Use Element.***

a. Develop and implement guidelines for design of buffers to be established between industrial and residential land use as well as areas in a Permanent Agricultural Zone proposed for conversion from agricultural to urban use and adjacent farmlands. Develop and implement procedures for evaluating site specific buffer proposals and making recommendations to the County Planning Commission. Title to buffer areas may be transferred to the County or other ~~an~~ appropriate entity **such as a resource conservation agency**, but shall be credited to the proposed development as open space. Buffer design criteria shall include, but not be limited to, the following:

- i. Buffers shall generally consist of a physical separation 300-500 feet wide including roadways;
- ii. Narrower buffers may be approved depending on the natural features of the buffer, **if vegetative or solid barriers are used**, applicable specific plan policies, **the presence of pollutants, if and how pesticides are applied (i.e. ground or aerial application)**, and on the relative intensities of the **land uses** ~~proposed urban use and the adjacent agricultural use~~; and
- iii. Buffers shall be provided by the proposed development and be fenced along its **residential or** urban side and posted against trespass.
- iv. **In addition to buffers, the County should require other appropriate exposure reduction measures between incompatible land uses.**

(Implementation Measure)

Existing Air Quality Element implementation measure C to be amended and kept in Air Quality Element.

3. As much as possible, particularly in the South Sacramento Environmental Justice Community, residential zones shall not be

located adjacent to industrial zones (M-1 and M-2) or general agriculture zones (AG-10 to 160). In the event that a residential zone is located adjacent to an industrial or agricultural zone, the developer of the property(ies) being rezoned shall be required to implement exposure reduction measures developed in consultation with the Sacramento Metropolitan Air Quality Management District. (Policy) ***New Policy for Air Quality Element***

4. Elementary schools shall not be located along arterials and thoroughfares. Junior high and high schools should be located near roadways with adequate capacity and should provide adequate parking to facilitate **facilities for** the transport of students. (Policy) ***Existing Public Facilities Element Policy PF-32 to be amended and kept in Public Facilities Element.***
5. Buffers and/or other appropriate mitigation **exposure reduction measures** shall be established on a project-by-project basis and incorporated during review to provide for protection of sensitive receptors from sources of air pollution or odor. The California Air Resources Board's "Air Quality and Land Use Handbook: A Community Health Perspective" **"Strategies to Reduce Air Pollution Exposure Near High Volume Roadways"** Technical Advisory and the AQMD's approved Protocol (Protocol for Evaluating the Location of Sensitive Land uses Adjacent to Major Roadways) **"Mobile Sources Air Toxics Protocol"** or **applicable AQMD guidance** shall be utilized when establishing these buffers **exposure reduction measures**. (Policy) ***Existing Air Quality Element Policy AQ-3 to be amended and kept in Air Quality Element.***
6. The County will endeavor to protect homes **residents** from major sources of outdoor air pollution and will ~~mitigate for impacts by improving~~ **require all feasible exposure reduction measures to improve** indoor air quality in residences, ~~planting trees that help to filter particulates and other measures.~~ **Refer to the guidance listed in Air Quality Element policy AQ-3.** (Policy) ***Existing Housing Element Policy HE 7.1.6 to be amended and kept in Housing Element.***

Section: Promote Public Facilities

Subsection 1: Advocate for Equitable Distribution for Public Facilities and Services

1. Sacramento County will advocate for equitable distribution for public facilities and services within EJ Communities amongst service districts – i.e., parks, fire.... (Policy)
 - a. Sacramento County will encourage future advances in technology and transportation to be equitable distributed to include low-income, elderly, disabled, and technology-limited riders, particularly in Environmental Justice Communities. (Implementation Measure)
2. When siting new civic buildings and County offices, preference shall be given to locations in **Environmental Justice Communities** ~~existing communities in need of revitalization.~~ (Policy) ***Existing Land Use Element Policy LU-107 to be amended and moved to EJ Element.***
3. Give the highest priority for public funding to projects that facilitate **and encourage** infill, reuse, redevelopment and rehabilitation, and mixed-use development, **particularly in Environmental Justice Communities**, and that will result in per person vehicle miles traveled lower than the County average, and the lowest priority for projects that do not comply with public facilities Master Plan phasing sequences. (Policy) ***Existing Land Use Element Policy LU-68 to be amended and moved to EJ Element***
4. Provide improved public infrastructure and services, including water, sewer, curbs, gutter, sidewalks, landscaping, and lighting where these services will improve the physical quality of blighted or declining neighborhoods, **particularly in Environmental Justice Communities**, or facilitate appropriate infill. (Policy) ***Existing Housing Element Policy HE 3.3.1 to be amended and kept in Housing Element.***

Section: Healthy Food Access

Subsection 1: Food Action Plan

1. The County supports an equitable and comprehensive approach to food systems from production through processing, distribution, access and waste management in a way that supports the health, environment, equity, and economy of the region. (Policy)
 - a. Develop a Food System Assessment to assess baseline conditions of the County's current food system within 2 years of adoption of the Phase 2 Environmental Justice Element in order to inform the preparation of a County-wide Food Action Plan.
 - b. Develop a County-wide Food Action Plan for approval by the Board of Supervisors within 2 years of completion of the Food System Assessment. (Implementation Measure)
 - c. Invite and encourage all incorporated cities to participate in preparation of the Food Action Plan. (Implementation Measure)
 - d. Establish a County-wide team including but not limited to the County Department of Health Services, the County Office of Planning and Environmental Review, the County Department of Human Assistance, County Office of Education, the County Environmental Management Department, the County Department of Waste Management and Recycling, the County Office of Economic Development, SACDOT, Regional Parks, SACOG and representatives from the incorporated cities, and community stakeholders, including the Sacramento Food Policy Council, and advocates to assist in the preparation of the Food System Assessment and the Food Action Plan. (Implementation Measure)
 - e. Work with the County-wide team to research and implement a permanent funding option for a Healthy Food Fund that would fund implementation of activities identified in the Food Action Plan. (Implementation Measure)

- f. Evaluate the Food Action Plan every 5 years and provide an update on the progress of implementation and a reassessment of goals to the Board of Supervisors. (Implementation Measure)
- g. Create and maintain a webpage containing information about the Food Action Plan and other County-initiated efforts related to food access and food equity. (Implementation Measure)

Subsection 2: Increasing Healthy Food Access

1. The County will encourage the provision of safe, convenient opportunities to **access healthy food products** ~~purchase fresh fruits and vegetables~~ by ensuring that sources of healthy foods are accessible to neighborhoods. In urbanized communities access should be within a half-**quarter**-mile of **public** transit ~~priority areas~~. (Policy) ***Existing Housing Element Policy HE 7.1.7 to be amended and moved to EJ Element.***
 - a. Amend the Zoning Code to include a definition of healthy food products and to require all new convenience stores to dedicate 15% of the shelf space to the sale or display of healthy food products. (Implementation Measure)
 - b. Amend the Zoning Code to include market gardens and/or edible landscaping as common outdoor amenities and open space in the Multifamily Residential Development Standards. (Implementation Measure)
 - c. Establish a Technical Advisory Committee including grocers and community-based organizations in order to understand and reduce barriers to grocery store development in Environmental Justice Communities. (Implementation Measure)
2. The County will encourage all farmers' markets and urban farm stands to accept CalFresh, Market Match, Senior Farmers Market Nutrition Program, and the Woman, Children & Infants Farmers' Market Nutrition Program coupons. (Policy)
 - a. Promote CalFresh, Market Match, Senior Farmers Market Nutrition Program, and the Woman, Children & Infants

Farmers' Market Nutrition Program to all farmers' markets managers. (Implementation Program)

- b. Provide CalFresh, Market Match, Senior Farmers Market Nutrition Program, and Woman, Children & Infants Program recipients with information on Farmers Markets which accept program coupons. (Implementation Program)
3. The County recognizes the importance of education for healthy food choices. The County will support youth food education programs and promote public service announcements and messaging about healthy eating habits, food choices, nutrition, and related County programs. (Policy)
4. The County recognizes that access to healthy food includes the ability to access economic development opportunities. The County will support development of food system employment training opportunities, such as food business incubator projects. (Policy)

Section: Safe and Sanitary Homes

Subsection 1: Housing Maintenance

1. Encourage the rehabilitation and preservation of substandard homes in need of rehabilitation owned and occupied by lower income households, especially those left vacant due to foreclosure **in Environmental Justice Communities**. (Policy)
Existing Housing Element Policy HE 3.1.2 to be moved to EJ Element.
2. The County will continue the Childhood Lead Poisoning Prevention Program. This program enables the Department of Health Services to refer a property where children have been diagnosed with lead poisoning to the Environmental Management Department. The Environmental Management Department then inspects the property to identify lead hazards and initiates follow-up activities required to ensure property clearance of the cause of the lead poisoning. (Implementation Measure)
3. Assist in promoting the Low Income Weatherization Program in Environmental Justice Communities. This program is

administered by the Community Resource Project, Inc. and provides a variety of services intended to promote the use of safe and clean energy in households living in certain areas within Environmental Justice Communities. Applicants who qualify for the program could receive certain improvements at no cost. Improvements include heaters/air conditioners, solar panels, water heaters, new windows and glass repair, weatherization and attic and floor insulation. (Implementation Measure)

Subsection 2: Housing Overcrowding

1. Support the development of housing to meet the needs of large households in Environmental Justice Communities, particularly those who are refugees or immigrants. (Policy)
 - a. As part of its analysis for the next Housing Element, the Office of Planning and Environmental Review (PER) will do an analysis of the presence of housing overcrowding in Environmental Justice Communities and the causes of that overcrowding. PER will also determine whether there are feasible implementation measures to address housing overcrowding. (Implementation Measure)
 - b. Collaborate with refugee advocates and the refugee community to determine the extent of housing overcrowding among this community in Environmental Justice Communities. Determine implementation measures to decrease housing overcrowding which can be added to the 2021 Housing Element. (Implementation Measure)

Subsection 3: Housing Affordability

1. The County will support the provision of affordable housing in Environmental Justice Communities. (Policy)
 - a. The Office of Planning and Environmental Review and Sacramento Housing and Redevelopment Agency will review the Affordable Housing Program and Ordinance for potential changes that could assist in producing more housing that is affordable to lower income households. (Implementation Measure)

- b. Develop guidelines to assist affordable housing developers and the County in attaining acceptance of affordable housing projects. These guidelines could be part of the Countywide Public Outreach Strategy. (Implementation Measure)
- c. The County will issue development impact fee waivers for affordable units in residential developments in Environmental Justice Communities in which at least 10 percent of the total units are affordable to very low-income households or at least 49 percent are affordable to low-income households and on which affordability restrictions are subject to long-term (30 years or greater) regulatory agreements as certified by the Sacramento Housing and Redevelopment Agency (SHRA).

Section: Physical Activity

Subsection 1: Promoting and Encouraging Physical Activity

- 1. Promote physical activity programs and education including but not limited to programs offered by the local park and recreation districts and encourage residents to regularly participate in physical activity and active lifestyles. (Policy)
 - a. Encourage businesses and non-profit organizations to offer indoor recreational facilities and program compatible with existing commercial structures and zones, such as batting cages, rock climbing walls, basketball/indoor soccer courts, and studios offering martial arts, aerobics, and yoga classes. (Implementation Measure)
 - b. Continue to include guidelines in the County's Countywide Design Guidelines that encourage physical activity (Active Design Guidelines). The Countywide Design Guidelines identify active design guidelines with a logo and has an appendix on active design strategies. (Implementation Measure)
 - c. Reduce entitlement fees for use permits for indoor and outdoor general recreational facilities in Environmental Justice Communities and or reduce level of review for use

permits from Planning Commission to Zoning Administrator. (Implementation Measure)

2. Promote walking, biking, and other modes of active transportation as safe, easy, healthy, and fun alternatives for all residents to complete local errands and short trips. (Policy)
3. Encourage school district activities and related programs that support physical activity and wellness. (Policy)

Subsection 2: Community Design that Promotes Physical Activity

1. When planning for new development in new communities, the features below shall be incorporated for their public health benefits and ability to encourage more active lifestyles, unless environmental constraints make this infeasible. In existing communities, the features below shall be considered, as appropriate and feasible:
 - a. Where appropriate, compact, mixed use development and a balance of land uses including schools, parks, jobs, retail and grocery stores, so that everyday needs are within walking distance of homes.
 - b. Grid or modified-grid pattern streets, integrated pathways and public transportation that connect multiple destinations and provide for alternatives to the automobile.
 - c. Wide sidewalks, shorter blocks, well-marked crosswalks, on-street parking, shaded streets and traffic-calming measures to encourage pedestrian activity.
 - d. Walkable commercial areas with features that may include doors and windows fronting on the street, street furniture, pedestrian-scale lighting, and served by transit when feasible.
 - e. Open space, including important habitat, wildlife corridors, and agricultural areas incorporated as community separators and appropriately accessible via non-vehicular pathways. (Policy)

Existing Land Use Element Policy LU-26 to be moved to EJ Element.

- a. At such time the County initiates a rezone program, PER will rezone properties to multifamily zones that are close to existing services (Use LU-120 standard) and adjacent to existing bike lanes and sidewalks. (Implementation Measure)
- b. Develop a comprehensive Transit-Oriented Development Ordinance that will incentivize transit supportive uses near light rail stations or major transit stops and preserve transit areas for appropriate development opportunities. This ordinance will incorporate the transit-oriented development standards in the TOD Design Guidelines and be applicable to all areas within ½ mile of a light rail station or major transit stop. The Comprehensive Transit-Oriented Development Ordinance will allow flexibility in allowed uses and development standards based on the neighborhood context of the transit station.

or

Prepare Master Plans and Special Planning Area ordinances for areas surrounding light rail stations or major transit stops. These planning documents will incentivize transit supportive uses and preserve transit areas for appropriate development opportunities. Many of the transit-oriented development standards in the TOD Design Guidelines will be incorporated into the planning documents. Allowed land uses and development standards will be based on the neighborhood context of the transit station.

- ~~2. Advance a built environment that promotes and supports physical activity. (Policy) **Existing Housing Element Policy 7.1.1 to be deleted. Redundant to LU-26.**~~

Subsection 3: Active Transportation

1. The County will continue to support walking and bicycling by requiring complete streets (bike lanes, and sidewalks separated from the roadway with trees and planted landscaping) in transit priority areas, **in Environmental Justice Communities** and in new communities and developments wherever practicable. (Policy) **Existing Housing Element Policy HE 7.1.5 to be amended and moved to EJ Element.**

- a. EJ Communities will be prioritized for Complete Street programs. (Implementation Measure)
 - b. The Department of Transportation will develop a complete inventory of sidewalks in Environmental Justice Communities. (Implementation Measure)
 - c. EJ Communities will be prioritized for new sidewalks, particularly along major streets and near parks and schools. (Implementation Measure)
2. Provide safe, **low stress**, interesting and convenient environments for pedestrians and bicyclists, including inviting and adequately-lit streetscapes, networks of trails, paths and parks and open spaces ~~located near~~ **that connects** residences **with key destinations**, ~~to~~ and encourages regular exercise and **the reduction of** vehicular emissions. (Policy) ***Existing Land Use Element Policy LU-27 to be amended and moved to EJ Element.***
- a. Department of Transportation will combine the Bicycle and Pedestrian Master Plans into one comprehensive document. The new document will incorporate the concept of reducing “level of stress” (LTS) for bicyclists and pedestrians. (Implementation Measure)
 - b. Evaluate bicycle circulations plans for new master plans and large infill projects using the principles of low stress bicycling. (Implementation Measure)
 - c. Apply low stress bicycling principles to Complete Streets Master Plans. (Implementation Measure)

Subsection 4: Provision of Accessible Recreational Facilities

- 1. Parks should easily accessible to the surrounding neighborhood and beyond and be as barrier-free as possible, particularly for those with limited mobility. (Policy)
 - a. During the review of master plans and tentative subdivision maps, park accessibility will be analyzed. (Implementation Measure)

- b. Through analysis and public comments, identify neighborhoods in Environmental Justice Communities that lack access to public parks and also identify vacant land that could be used for public parks. The Office of Planning and Environmental Review will contact the recreation and park districts and advocate for public parks or alternative facilities (if there is a shortage of vacant land) in neighborhoods that lack access to public parks. (Implementation Measure)

Subsection 5: Tree Canopy

1. Increase tree canopy shading of residential streets to 50 percent by 2040. (Policy)
2. Increase tree canopy coverage to at least 35 percent in all unincorporated County neighborhoods by 2040, especially those that are in Environmental Justice Communities. (Policy)
 - a. Sacramento County will continue to support Sacramento Tree Foundation's NeighborWoods projects that will result in 250 shade trees being planted in under-resourced neighborhoods (most of the projects will be in Environmental Justice Communities). Ninety oak trees will also be planted and stewarded during a three-year period. Tree Foundation staff organizes community groups to plant the trees. The NeighborWoods projects are funded by the Community Pipeline Safety Initiative which is a mitigation program for the removal of 90 oak trees in Sacramento County owned properties by PG&E. (Implementation Measure)
 - b. Encourage water agencies to give incentives through rebates on their water bills to residents in Environmental justice Communities to plant large and/or native trees. (Implementation Measure)
3. Consistently enforce existing tree protection ordinances including the zoning code, the tree ordinance and the tree preservation ordinance. (Policy)
 - c. As a condition of approval for discretionary projects, Sacramento County shall require the appropriate remedy

for any open tree violations on site. (Implementation Measure)

Section: Crime Prevention

Subsection 1: Crime Prevention Through Environmental Design

1. The County will advance residential subdivision and commercial building design that supports crime prevention by utilizing Crime Prevention through Environmental Design (CPTED) principles. (Policy) ***Existing Housing Element Policy HE 7.1.8 to be moved to EJ Element.***
 - a. The County will incorporate reducing crime through environmental design (CPTED) measures into the County's Design Review Guidelines to discourage crime, and encourage compatible uses. (Implementation Measure) ***Existing Housing Element Program G7 to be moved to EJ Element.***
 - b. Prepare a "security ordinance" which will be uniform code that will provide minimum safety and security specifications for new residential and commercial developments such as minimum specifications for door thickness, lock construction, and lighting. (implementation Measure) ***Existing Public Facilities Element Implementation Measure to be moved to EJ Element.***
 - c. ~~When the opportunity arises~~ ~~the~~ **Office of** Planning and Environmental Review ~~Division~~ will ensure that some its staff members ~~take classes~~ **become certified in CPTED** in reducing crime through environmental design. (Implementation Measure) ***Existing Housing Element Program G6 to be amended and moved to EJ Element.***
 - d. The County will continue to have a representative from the Sheriff's Department to comment on development plans during the Plan Review Committee (PRC) process. (Implementation Measure)
 - e. The Office of Planning and Environmental Review (PER) and the Sheriff's Department will consider developing a

Crime Prevention through Environmental Design (CPTED) assessment program that will be available to business owners and commercial building owners at no cost. The assessment will be supported by a small business license surcharge. For buildings located in Environmental Justice Communities, building permit and site improvement fees will be reduced for CPTED improvements that are responses to a CPTED assessment. The program will be advertised by PER through Property Improvement Business Districts and Chambers of Commerce. (Implementation Measure)

- f. Use field inspections, Google Earth, and public outreach comments to determine where street lighting is needed in Environmental Justice Communities. (Implementation Measure)
- g. Prioritize street lighting programs for Environmental Justice Communities particularly at parks and transit stops and along commercial corridors. Focus on pedestrian lighting scale rather than vehicular. (Implementation Measure)

Subsection 2: Problematic Land Uses

- 1. The County will limit the number of liquor licenses (particularly off sale licenses) in Environmental Justice Communities where there is already an overconcentration of liquor licenses. (Policy)
 - a. Amend the Zoning Code to require a Use Permit in Environmental Justice Communities for new off-sale liquor licenses (License Types 20 and 21) by convenience and liquor stores. Existing convenience and liquor stores without a Use Permit will be required to attain a Nonconforming Use (NCS) Permit within an amount of time determined by the Board of Supervisors. (Implementation Measure)

Subsection 3: Supporting Youth Activities in Environmental Justice Communities

- 1. Support youth programs in Environmental Justice Communities to encourage the healthy development of youth and their transition to adulthood. (Policy)

- a. Consider the development of Youth Master Plans for each community in the unincorporated County, starting with the Environmental Justice Communities. These plans will provide a vision and a roadmap to improve and enhance the overall quality of life for the community's children, youth and families. The Sacramento County Youth Council will have an important role in this effort. (Implementation Program)
- b. Encourage the creation of an information sharing network among youth groups, advocates and non-profits. (Implementation Program)
- c. Support youth groups in making connections with County political representatives/elected officials. (Implementation Program)
- d. Reduce fees for temporary use permits for events sponsored by children or youth programs and are located in Environmental Justice Communities. (Implementation Program)

Subsection 4: Increase Job Opportunities in Environmental Justice Communities

1. Market assets of Environmental Justice Communities to attract employers to locate their businesses in these communities. (Policy)
 - a. Consider updating the Community Plans for the Environmental Justice Communities that will incorporate an economic development and affordable housing strategies for the community. (Implementation Measure)
2. Support and enhance job-skills training and recruitment programs and services in Environmental Justice Communities. (Policy)
3. Support business improvement districts in Environmental Justice Communities to increase job opportunities and reduce violence and crime in affected neighborhoods. (Policy)

4. Support non-profit and religious organizations to provide job-training, employment opportunities and workforce housing in Environmental Justice Communities. (Policy)
 - a. Continue to provide assistance to organizations such as the Bayside South Sacramento Church in their efforts to provide job training, employment and workforce housing opportunities in Environmental Justice Communities. (Implementation Measure)
5. Encourage the use of schools in Environmental Justice Communities as community and neighborhood centers to provide a range of services and programs, such as evening courses related to healthy living, job-training and retraining programs, and other education services for the community at large. (Policy)
6. Support locating County employment centers and facilities in Environmental Justice Communities and providing County paid-internship and volunteer opportunities for residents in Environmental Justice Communities. (Policy) ***Replaces Existing Economic Development Element Policy ED-13.***
 - a. The County will prioritize for internship positions applicants who graduated from high schools that serve County Environmental Justice Communities. (Implementation Measure)
7. Encourage the provision of wireless communications services throughout Environmental Justice Communities at a level greater than the minimum required by the Telecommunications Act for improved business development, access to information, and public safety. (Policy)

Section: Promote Civil Engagement

Subsection 1: Community Outreach Strategy

1. The County supports an equitable and comprehensive approach to civic engagement and public outreach on all aspects of County governance and delivery of services. (Policy)
 - a. The County of Sacramento will create a comprehensive Community Outreach Strategy that serves as a framework

for all departments to participate in meaningful two-way communication with the public on all aspects of County governance and delivery of services. (Implementation Measure)

Subsection 2: Tribal Consultation

1. Sacramento County acknowledges the distinction between archaeological and tribal resources with regard to tribal cultural resources. Sacramento County considers the opinions of bonafide tribal representatives to be equal to or surpassing those of hired archaeologists. (Policy)

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